Bruce Fuller Professor, Education and Public Policy University of California, Berkeley

Updates and working papers from current projects available at: http://gse.berkeley.edu/faculty/BFuller/BFuller.html

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SCHOOLING

1977-1983 Stanford University: Ph.D. and masters degrees in sociology Graduate study and education. Training in political sociology, organizational

behavior, and tsociology of schooling.

1971-1973 UCLA: political science and social psychology.

Undergraduate study No degree granted.

TEACHING AND TANDEM LINES OF RESEARCH

Working in the university or policy organizations over the past 38 years, I continue to delve into how 'collective actors' (like government, firms, or local activists) try to lift the learning and vitality of children and families. This includes the study of change in how we organize work inside institutions – centrally and locally – as leaders and reformers try to better motivate and engage children. These threads of research keep leading me to ask questions related to policy formulation, work inside organizations, and the daily life of kids inside homes. I've pursued these topics in the United States and overseas, especially digging into how child rearing and early learning is culturally situated within (diverse) Latino communities.

My current, book-length project examines the social tools forged by 'second-wave decentralists' – inventive organizational leaders who not only de-center away from big institutions...they also nurture new kinds of social relations between practitioners and their clients. A series of case studies – *Public Projects, Tribal Ties* – reviews the past half-century of experiments in decentralizing work in education, health care, community supports for veterans, and the international banking community. Contemporary progress made by the second-wave decentralists stems from the failures of earlier attempts to deregulate or market-ize collective action.

My related teaching assignments focus on how education policy is crafted, what motivates political actors, and under what conditions do children, teachers, or families actually feel and adjust to collective action from the outside. Much of my teaching emphasizes apprenticing research assistants, post-docs, and Ph.D.-level staff within the Institute of Human Development, along with projects based in the three-campus center, Policy Analysis for California Education

(PACE, with colleagues at USC and Stanford). Recent project papers can be found at http://gse.berkeley.edu/faculty/BFuller/BFuller.html.

My ongoing lines of research first focus on decentralized attempts to spawn effective education organizations, allegedly rooted in local neighborhoods and responsive to local preferences. *Inside Charter Schools* (2000, Harvard) delved into the first decade of this provocative reform, stemming from skepticism in mass schooling. Reporting on similar forces – animated by a colorful range of ideologies and interests – my recent book, *Standardized Childhood* (2007, Stanford) examined the national movement to rationalize and centralize the operation of highly local preschools.

Collateral studies dig into the local response to deregulating school aid (with colleagues at RAND and PACE), along with work inside schools to observed forms of teacher collaboration and social ties in charter and pilot schools. Occasionally I swerve to study hyper-centralized forms of collective action, like the rise and fall of No Child Left Behind.

My second line of work focuses on the upbringing and early learning of Latino children – an intriguing site that yields both positive and sometimes weak results when put up against the demands of formal institutions, like schools. This research stems from my long-running interest in cross-cultural comparison – understanding how childhood and families are nested in the particulars of an ethnic and class-segmented heritage. Efforts to deregulate and decentralize large institutions and well-meaning 'interventions' will not likely work if we remain ignorant about the strengths and weaknesses of those communities that we hope to help.

PROFESSIONAL EXPERIENCE

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1996-present	Professor, Education and Public Policy, University of California, Berkeley. Currently teaching education policy, political theory, and sociology of education.
1990-1996	Associate Professor of Education and Public Policy, Harvard University. Taught sociology of education, comparative policy, and cross-cultural research.
1988-1990	Project Manager, Agency for International Development, United States Department of State. Managed technical assistance and research efforts related to school effectiveness, gender equity in education, and social policy adjustments with host nations.
1984-1988	Research Sociologist, Education and Socioeconomic Analysis departments, World Bank. My work focused on the political and policy determinants of school expansion (in Latin America and Africa), raising school quality, and demographic measurement.

1983-1985	Graduate Faculty Member, College of Education, University of Maryland. Taught courses in sociology of education, organizational behavior, and program evaluation.
1978-80	Research Assistant, Sociology Department, Stanford University. Work focused on problems of organizational effectiveness with Prof. Sanford Dornbusch, my principal adviser. My thesis centered on staff motivation inside community organization, as government intensified bureaucratic controls over social programs.
1981-82	Special Assistant to the Governor, State of California. Assisted in developing, and securing passage of, the governor's legislative program on education and employment.
1973-78	Education Advisor, California Legislature , Assembly Ways and Means education subcommittee and Committee on Higher Education. Advised legislators on school spending, drafted legislation, and analyzed policy options related to education and youth programs.

Publications / Focus 1 SOCIOLOGY OF EDUCATION / PUBLIC POLICY

Books

Duerr Berrick and Fuller (eds. 2005) *Good Parents or Good Workers? How Policy Shapes Families' Daily Lives*. New York: Palgrave Macmillan.

Fuller (ed. 2000) *Inside Charter Schools: The Paradox of Radical Decentralization*. Cambridge, Mass.: Harvard University Press.

Fuller (1999) *Government Confronts Culture: The Struggle for Local Democracy*. New York: Taylor and Francis.

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Annual Sociology Series (co-edited with Emily Hannum)

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Fuller and Hannum (eds. 2002) *Schooling and Social Capital in Diverse Cultures*. Review of Research in Sociology of Education. Oxford: Elsevier.

Refereed Journal Articles / Chapters

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Bodine, Fuller, Gonzalez, Huerta, Naughton, Park, and The (2008). Disparities in charter school resources: The influence of state policy and community. *Journal of Education Policy*, 23, 1-33.

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Fuller, Loeb, Strath, and Carrol (2004) State Formation of the Child Care Sector: Family Demand and Policy Action, *Sociology of Education*, *77*, 337-358.

Fuller (2003) Education policy under cultural pluralism. *Educational Researcher*, 32, 15-24. (Magazine of the American Educational Research Association)

Fuller and Strath (2001) The Child Care and Preschool Workforce: Demographics, Earnings, and Unequal Distribution. *Educational Evaluation and Policy Analysis*, 23, 37-56.

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Fuller and Liang (1999) Which Girls Stay in School? The Influence of Family Economy, Social Demands and Ethnicity in South Africa. In *Critical Perspectives on Schooling and Feritlity*, edited by Bledsoe and Haaga, National Academy of Sciences Panel. Washington DC: National Academy Press.

Fuller and Liang (1997) Market Failure? Estimating Inequality in Preschool Availability. *Educational Evaluation and Policy Analysis*, 15, 255-278.

Fuller (1996) School Choice: Who Wins, Who Loses? *Issues in Science and Technology*, 12:61-67 (magazine of the National Academy of Sciences).

Fuller et al. (1999) *School Choice: Abundant Hopes, Scarce Evidence of Results*. Berkeley: University of California, Policy Analysis for California Education (PACE).

Fuller, Snyder, Chapman, and Hua (1994) Explaining Variation in Teaching Practices? Effects of State Policy, Teacher Background, and Curricula in Southern Africa, *Teaching and Teacher Education*, 10:141-156.

Fuller (1994) Policies to Improve School Quality. In *International Encyclopedia of Education*, edited by Postlethwaite and Husen. Oxford: Pergamon.

Fuller, Raudenbush, Holloway, and Wei (1993) Can Government Raise Child Care Quality? The Influence of Family Demand, Poverty, and Policy, *Educational Evaluation and Policy Analysis*, 15:255-278.

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Fuller (2001) What's in a State Budget? Values. Los Angeles Times, November 26.

Fuller (2000) What Lies Beyond the Sound Bites? Bush vs. Gore on School Reform. *Education Week*, October 18.

Fuller and Holloway (1996) Poor Families, Rich Values. Boston Globe, July 28.

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Fuller (1977) A skeptic's look at Brown's Era of Limits. Los Angeles Times.

Fuller (1981) Carter's Program for Youth. New York Times, February 12.

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Holloway and Fuller (1997) *Through My Own Eyes: Single Mothers and the Cultures of Poverty.* Cambridge, MA: Harvard University Press.

Lewis, Fuller, and Hua (1995) *How Much Do Children Learn in Namibia? A National Longitudinal Assessment*. Windhoek: New Namibia Books.

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Loeb, Fuller, Kagan, and Carol (2003) How Welfare Reform Affects Young Children: Experimental Findings from Connecticut, *Journal of Policy Analysis and Management*, 22, 537-550.

Fuller, Holloway, Bozzi et al. (2003) Explaining Local Variability in Child Care Quality: State Funding and Regulation in California. *Early Education and Development*, 14, 45-66.

Fuller, Caspary, Kagan et al. (2002) Does Maternal Employment Influence Poor Children's Social Development? *Early Childhood Research Quarterly*, 17, 470-497.

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Mensing, French, Fuller, and Kagan (2002) How Welfare Mothers Select Child Care: Balancing Welfare and Work Requirements. *Early Education and Development*, 11, 573-596.

Holloway, Kagan, Fuller, Tsou, and Carroll (2001) Assessing Child-Care Quality with a Telephone Interview. *Early Childhood Research Quarterly*, 16, 165-189.

Liang, Fuller, and Singer (2000) Ethnic Differences in Child-Care Selection: The Influence of Family Structure, Parental Practices, and Home Language. *Early Education Research Quarterly*, 15, 357-384.

Holloway and Fuller (1999) Families and Child Care: Divergent Viewpoints. Pp. 98-115 in The Silent Crisis in U.S. Child Care, *Annals of the American Academy of Political and Social Science*, edited by Suzanne Helburn (May).

Singer, Fuller, Keiley, and Wolf (1998) Early Child-Care Selection: Variation by Geographic Location, Maternal Characteristics, and Family Structure. *Developmental Psychology*, 34, 1129-1144.

Fuller, Holloway, Rambaud and Eggers-Piérola (1996) How Do Mothers Choose Child Care? Alternative Cultural Models in Poor Neighborhoods. *Sociology of Education*, 69:83-104.

Fuller, Liang, and Hua (1996) Did Black Literacy Rise After Soweto? Public Problems and Ethnic Archipelagos in South Africa. *Int'l Journal of Comparative Sociology*, 37:97-120.

Fuller, Holloway, and Liang (1996) Which Families Use Child Care? The Influence of Family Structure, Ethnicity, and Parental Practices. *Child Development*, 67:3320-3337.

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Fuller and Clarke (1994) Raising School Effects while Ignoring Culture? Local Conditions and the Influence of Classroom Tools, Rules, and Pedagogy, *Review of Educational Research*, 64:119-157.

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Fuller (1981) Educational Evaluation and Shifting Youth Policy, *Evaluation Review*, April. Reprinted in Ernest House, editor (1982) *Handbook of Evaluation*. Beverly Hills: Sage.

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Fuller (1978) Financing Higher Education: Addressing the Costs and Questioning the Benefits. In Peltason and Massengale, editors, *Students and Their Institutions*. Washington DC: American Council on Education.

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Fuller (2010). Politics, not evidence, drive education reform. *San Francisco Chronicle*, September 3.

Fuller (2010). Bilingual education: Skilled teachers and a sense of community. *Los Angeles Times*, July 11, A32.

Fuller (2010) Parental choice: silver bullet? San Francisco Chronicle, January 17. And companion piece, Success story at a charter school.

Fuller (2009) Beware the mayor's claims – what do school tests measure? *New York Times*, August 3 (op-ed appearing in "Room for Debate").

Fuller (2009) Stimulus can redeem governor's education efforts. San Jose Mercury News, April 8.

Fuller (2009) Facts, not faith – Obama pours money into discredited programs. *San Francisco Chronicle*, March 6.

Fuller (2007) How to leave no child behind. What do L.A. kids need to thrive? *Los Angeles Times*, December 29 (section contributor).

Fuller (2007) State can't afford to ignore T-word. Sacramento Bee, December 8, B7.

Fuller (2007) Classroom reform rift. *Riverside Press-Enterprise*, November 4 (Sunday review section).

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Fuller (2007) Texas lesson: Educators embrace bilingualism. *New America Media* (internet news service), Posted May 1.

Fuller (2006) Accountability plus: As national test scores stall, rethinking No Child Left Behind. *Education Week*, August 9.

Fuller (2006) No toddler left behind? Sacramento Bee, May 7.

Fuller (2006) The preschool spin. Los Angeles Times, April 4.

Fuller (2006) Universal preschool: Democrats' new embrace of big government. *San Francisco Chronicle*, January 29.

Fuller (2006) Preschool reform measure won't close learning gap for poor. *San Jose Mercury News*, February 26.

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Fuller, Bridges, and Livas (2005) Community involvement, not state bureaucracy – early education debate, *Sacramento Bee*, July 24.

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Fuller (2004) Are Test Scores Really Rising? School Reform and Campaign Rhetoric, *Education Week*, October 13.

Fuller (2004) Bush punts on child care, but families could still win. San Francisco Chronicle, April 6.

Fuller (2003) Hardball Question: As Governor, How Would You Fix Education? *Sacramento Bee*, August 21.

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Book Reviews – Authored by Fuller

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Fuller (2004) *Local Meanings, Global Societies: Anthropology and World Culture* (by Kathryn Anderson-Levitt), *Comparative Education Review*.

Fuller (2002) *Charter Schools in Action* (by Finn, Manno, and Vanourek). *Education Next*, Hoover Institution.

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MAJOR REARCH PROJECTS

Updates and working papers from current projects available at: http://gse.berkeley.edu/faculty/BFuller/BFuller.html

I have codirected the Institute of Human Development with Prof. Elliot Turiel, 2008-2012, and have served as a faculty codirector of Policy Analysis for California Education (PACE), since coming to Berkeley in 1996. These affiliations reflect my interest in local settings in which young children are raised, as well as the role played by formal organizations in shaping child development and families.

PACE's total grant activity equaled \$14.9 million between January 2000 and June 2005, during which time I served as managing director. Current projects, largely based at the Institute of Human Development, focus on the upbringing of Latino children, collateral influences of preschools and formal organizations, along with a sociological focus on the decentralization of large institutions.

Child Development and Sociology of Education

- ▶ New Journalism on Latino Children, 2008-present. This project conducted with the Latino Policy Forum and Educational Writers Association pulls together recent empirical findings on Latino children and their schools, then engages journalists and civic leaders. Research and policy briefs are available at the *Latino Ed Beat* at ewa.org. Funded by the McCormick Foundation, Casey Family Foundation, and an anonymous donor (totaling \$380,000).
- ► Latino families and preschool experience (2003-present). Small grant (\$25,000) with post-doc Seeta Pai and major grant (\$404,000) with Eugene Garcia and Margaret Bridges to study child-rearing and socialization practices of diverse Mexican-American families. The ethnographic substudy, including observations inside preschool classrooms, will inform the development of a culturally validated measure of children's social development, taking acculturation levels and social-class variability into account.
- ▶ The *Growing Up in Poverty Project* (1997-present). Major grants from the U.S. departments of education and health and human services, the Casey, MacArthur, Packard and Spencer foundations, and three Haas family funds (totaling \$1.9 million) to follow 927 single mothers with young children all moving though reformed welfare programs in California, Connecticut, or Florida. Findings relate to changes in mothers' well-being and the developmental trajectories of their young children as reported in academic journals (above) and the *New York Times*, *Los Angeles Times*, *Washington Post*, NPR, *Newsweek* and *Time* magazines.
- ▶ Preschool access and early learning effects (2003-present). We are analyzing a national probability sample of families (ECLS-K) to assess disparities in which young children enter preschool and with what effects on early development, nationwide and within California. Supported by the Packard Foundation (\$110,000), this work is conducted with Susanna Loeb at Stanford and Russ Rumberger at UC Santa Barbara. Initial working papers appear above.
- ▶ Improving the preschool and child care workforce (2000-2004). A major (\$9.6 million effort) supported by the state First 5 Children and Families Commission to experiment with new training programs and retention incentives for preschool teachers and child care staff. PACE conducted a longitudinal evaluation of one project and served as the intermediary organization watching after experimental preservice training programs for preschool staff. The project was managed day to day by PACE's Elizabeth Burr and Margaret Bridges.
- ► Child care and preschool supply family choices (1998-2004). I directed a set of studies that focused on the distribution of preschool supply across California communities and selection patterns of poor families, funded by the state Department of Social Services (\$1.1 million). This

grew from our earlier work at Harvard on family demand patterns for child care and preschooling. In the wake of welfare reform, Sacramento wanted to learn about the population of organizations available in low-income communities and how parents were sorting into these caregiving options. Project coordinated by PACE's Diane Hirshberg and co-financed by the Packard Foundation.

School Reform and Education Policy

- ► Los Angeles Teacher Ties Does teacher collaboration grow stronger in decentralized school organizations? We know that student learning curves are steeper when they attend schools with rich cultures and strong cooperation and trust among teachers. Advocates of small, deregulated schools including charter and semi-autonomous pilot schools promise such engaging teacher collaboration. This project tests this claims, delving into the nature of ties and the material and expressive resources that flow across these social connections inside schools. Funded by the Spencer Foundation (\$180,000). A collateral effort is examining improvements in L.A. schools which have struggled with teacher turnover, now protected from seniority-based layoffs under a court order. Conducted with the HR division of the L.A. Unified School District.
- ▶ Decentralizing school aid in California, (2009-present). California's governor pushed to deregulate 40 specific (categorical) education programs in the context of severe cutbacks to public schooling. This research conducted with RAND Corp. and PACE Center colleagues examines how school district officials responded to new-found fiscal flexibility. Funded by the Hewlett, Kabcenell, and Stuart foundations (\$320,000).
- ► Taking stock of state school accountability and federal NCLB reforms (2002-present). We are studying the state-level reforms that preceded the controversial No Child Left Behind Act, focusing on how teachers and local educators understand and respond to these policy measures. This effort is funded largely by the Noyce Foundation (two grants totaling \$518,000) and directed day to day by PACE's Elisabeth Woody. She is conducting case studies of school districts that have successfully narrowed achievement gaps. My writing focuses on how school principals understand the fungible resources they have at hand, broadly defined, to respond to accountability pressures and to advance their own educational philosophies. My papers also have examined how NCLB rules punish schools serving diverse student. A book is being developed with scholars in and outside the project.
- ▶ Decentralizing Early education for Latino children (2004-present), Funded by the Foundation for Child Development, we are mapping the availability of preschool organizations nationwide and within two metropolitan regions, Los Angeles and Cook counties. Conducted for the National Hispanic Early Education Task Force, we also are investigating demographic, economic, and social determinants of preschool availability across communities.
- ▶ Decentralizing School choice and decentralized reforms (1992-present). A series of studies related to school choice in Califronia and nationwide, funded through grants from the Lilly and Stuart foundations (totaling \$120,000). The original work was conducted with Harvard colleagues Richard Elmore and Gary Orfield. This resulted in the book appearing above, Who Chooses, Who Loses? Culture, Institutions and the Unequal Effects of School Choice (Columbia, 1996). After

coming to Berkeley I have worked with two generations of graduate students, the first research team published *Inside Charter Schools* (Harvard, 2000). The second group is currently working on variability in resources flowing to charter schools and resulting inequities in school effects. This substudy informs our broader thinking on fungible dollars and human resources that are received by (decentralized) school leaders and how they are deployed under, or in the absence of, bureaucratic rules and oversight.

EARLIER PROJECTS Harvard University – Sociology of Childhood and Education Policy

- ► Child Care and Family Policy Project (1993-1996). This effort, conducted with Prof. Susan Holloway, involved a long-term ethnographic study of low-income mothers moving into jobs negotiated preschooling for their young children and defined their maternal role. This work was funded by the Spencer Foundation (\$113,000). Our the Harvard team also analyzed national survey data at the organization level, financed by the National Science Foundation and the Packard Foundation, to understand variability in the population of local preschool and child-care programs and which families are more likely to participate in formal preschool programs.
- ► School decentralization in Nicaragua under post-Sandinista, neoliberal reform (1995-1997). This evaluation work, funded by the World Bank, examined how local educators perceived and implemented new government efforts to decentralize financing and governance of local schools.
- National literacy assessment in South Africa (1993-1995). The World Bank and Scandinavian donors supported the first-ever multi-racial assessment of children's literacy in South Africa, conducted in the year prior to the 1994 democratic elections. Our Harvard group worked with scholars at the University of Cape Town to design and carry out this massive survey and in-home literacy assessment, the findings of which are detailed in my *Government Confronts Culture*.
- ▶ Study of school quality and learning growth in Namibia (1991-1995). A four-year project to assess factors influencing the effectiveness of Namibia's post-apartheid primary school system, and to advise the ministry of education on their spending program. Our team collaborated with the education ministry to survey teachers, conduct classroom observations, and assess children's learning over a three-year period, detailed in the book and papers listed above.

World Bank and U.S. Agency for International Development – Comparative Sociology and Education Policy

- ▶ Gender equity and middle-school performance in Botswana (1991-1994). This project, funded by the U.S. Agency for International Development, delved into the factors that explain why some girls persist into secondary school while many drop out. The study combined a household survey (conducted with Harvard's Judith Singer and Margaret Keiley), surveys of teachers, and direct assessment of children's learning through the middle-school years.
- ► The influence of state policy on school expansion and quality in France and Mexico (Fuller, Garnier, and Hage, principal investigators, 1984-1988). Stemming from my doctoral work on the

economic and policy determinants of school expansion, the National Science Foundation and the World Bank funded us to advance this line of research in these two contrasting nations with very differing political-economic histories. In addition to journal articles listed above, this led to a collaboration with Prof. Richard Rubinson at Emory and our resulting book, *The Political Construction of Education*.

PROFESSIONAL MEMBERSHIPS

American Sociological Association Society for Research in Child Development American Educational Research Association

REVIEWING DUTIES

American Educational Research Journal
American Journal of Sociology
American Sociological Review
Comparative Education Review

Economic Development and Cultural Change Economics of Education Review Journal of Human Resources Sociology of Education Qualitative Studies in Education Early Childhood Research Quarterly Pew Charitable Trusts
Rockefeller Foundation
Spencer Foundation
World Bank Research Committee

World Bank Publications Committee Harvard University Press Jossey-Bass Publishers Social Forces Brookings Institution

Journal of Policy Analysis and Management